

# **2015 Annual Assessment of New Mexico Corrections Department's Progress in Addressing Sexual Abuse**

David Jablonski, Corrections Secretary

Mark Myers, Chief of Staff

Jillian Shane, PREA Coordinator



**New Mexico Corrections  
Department**

PO Box 27116  
Santa Fe, New Mexico  
87502

[PREAReporting@state.nm.us](mailto:PREAReporting@state.nm.us)

## Purpose

The Prison Rape Elimination Act (PREA) was signed into Federal Law in September 2003. The purpose of the act was to “provide for the analysis of the incidence and effects of prison rape in Federal, State, and local institutions and to provide information, resources, and recommendations and funding to protect individuals from prison rape”. PREA also mandated the publication of standards to ensure compliance and improve detection and response strategies in addressing sexual abuse and assault. The final standards were published on June 20, 2012 and became effective on August 20, 2012.

The PREA standards require annual audits of one-third of the facilities under and agency's jurisdiction along with the Governor's certification of statewide compliance in all facilities under the operational control of the state's executive branch, including private facilities operated on behalf of the executive branch to house offenders. A failure to comply with standards will result in a loss of five percent of identified federal grant funding.

The New Mexico Corrections Department (NMCD) has supported PREA and has been working towards a zero tolerance culture regarding sexual abuse even prior to 2003. During the first audit cycle year, four facilities were successfully audited and in compliance with all standards: Otero County Prison Facility; the Penitentiary of New Mexico; Guadalupe County Correctional Facility and Northeast New Mexico Detention Facility. Four facilities were successfully audited and in compliance for the second cycle year as well to include: Western New Mexico Correctional facility, New Mexico Woman's Correctional Facility, Southern New Mexico Correctional Facility and Lea County Correctional Facility; and finally, during the third year of the audit cycle, Roswell Correctional Center, Springer Correctional Facility, and Central New Mexico Correctional Facility.



## Agency Achievements in 2015

In an effort to ensure compliance and exceed the PREA standards, NMCD took the following corrective and improving actions:

- Updated NMCD policies for compliance with the PREA standards and created new processes and forms to aide to be in compliance with the PREA standards
- Enhanced training process for volunteers and completed statewide volunteer training process for all NMCD volunteers.
- Conducted Training with all PREA Facility Compliance Managers; Quality Assurance Managers; and Facility Level Investigators
- Began to develop a policy and procedures for Transgender Offenders
- Partnered with the Coalition of Sexual Assault and the Rape Crisis Center Directors; conducted training with each; and defined third party reporting requirements for each region. Signed MOU's with a Rape Crisis Center for each of the eleven NMCD facilities
- Conducted PREA internal assessments on several NMCD facilities in preparation for their national PREA audits.
- Participated in federal grant opportunities that help guide PREA implementation and facilitate collaboration with District Attorneys and Prosecutors, Local and State Law Enforcement, and Victim Advocates.
- Was awarded a grant through IJIS that allowed for the development of PREA related computer tracking database.
- All current employees, contract staff, contractors and volunteers have received their annual PREA in-service training or pre-service for those who are new.
- Agency PREA Coordinator attended PRC refresher training conference



New Mexico Corrections Department, 2015  
Annual Assessment of NMCD's Progress in Addressing  
Sexual Abuse

The New Mexico Department of Corrections is committed to the provision of safe and secure facilities for offenders and staff. We believe that as the custodians for offenders, the provision of an environment free from sexual violence and harassment is a core mission. We have a duty to provide clear expectation to inmates, staff, contractors, and volunteers to maintain violence-free facilities. Moreover, and possibly most importantly, we have a duty to provide opportunities for inmates to serve their sentences in an environment that is free of violence and threats of sexual abuse while supporting opportunities for successful reintegration into the community.

The New Mexico Department of Corrections has a zero-tolerance policy for all forms of sexual misconduct and harassment. For the purposes of defining sexual misconduct under PREA, the following definitions have been formalized by the agency:

*Abuse:* The unlawful or unjustified use of force or other actions that jeopardize the physical or mental well-being of an inmate.

*Criminal Sexual Penetration:* The unlawful and intentional causing of a person to engage in sexual intercourse, cunnilingus, fellatio, or anal intercourse or the causing of penetration, to any extent and with any object, of the genitalia or anal openings of another, whether or not there is any emission.

*Criminal Sexual Contact:* The unlawful and intentional touching of or application of force, without consent, to the unclothed intimate parts of another who has reached his eighteenth birthday, or intentionally causing another who has reached his eighteenth birthday to touch one's intimate parts.

*False allegations:* Any false report or falsification during an investigation of sexual assault, sexual contact, sexual harassment or sexual misconduct. Knowingly making a false statement or knowingly swearing or affirming the truth of a false statement previously made. *Investigation:* The process of gathering, obtaining, collecting, compiling, and reporting all evidence surrounding an alleged incident of sexual misconduct.

*Offender:* An adult placed under, or made subject to, supervision, probation and/or parole, as the result of the commission of a criminal offense and released to the community under the jurisdiction of courts, paroling authorities, corrections, or other criminal justice agencies, and who is required to request transfer of supervision under the provisions of the Interstate Compact for Adult Offender Supervision.

*Sexual Abuse:* Includes, but is not limited to, subjecting another person to any sexual act or contact between an employee, volunteer, contractor, or agency representative, and an inmate by force, persuasion, inducement, or enticement; any criminal sexual penetration or contact (under NM Law; subjecting another person who is incapable of giving consent by reason of their custodial status, physical or mental state to sexual contact; or rape, sexual molestation, prostitution or other form of sexual exploitation).



New Mexico Corrections Department, 2015  
Annual Assessment of NMCD's Progress in Addressing  
Sexual Abuse

*Sexual Assault:* Includes, but is not limited to, subjecting another person to any sexual act or contact between an employee, volunteer, contractor, or agency representative, and an inmate by force, persuasion, inducement, or enticement; any criminal sexual penetration or contact, (under New Mexico law; subjecting another person who is incapable of giving consent by reason of their custodial status, physical or mental state to sexual contact; or rape, sexual molestation, prostitution, or other form of sexual exploitation).

*Sexual Coercion:* Compelling or inducing another person to engage in sexual activity by deceit, threats, force or intimidation or for personal favors.

*Sexual Contact:* Behavior that includes, but is not limited to, all forms of sexual contact, intentional sexual touching or physical contact in a sexual manner, either directly or through clothing, of the genitalia, anus, groin, breasts, thighs or buttocks, with or without the consent of the person; or any touching or inappropriate viewing with intent to arouse, humiliate, harass, degrade, or gratify the sexual desire of any person. Sexual contact does not include searches of the person, to include strip searches.

*Sexual Harassment:* Includes, but is not limited to, all of the following, whether by staff, volunteers, contractors, other agency representatives, or inmates: sexual advances; sexually offensive language, comments or gestures; influencing, promising or threatening any inmate's (or staffs') safety, custody status, privacy, housing, privileges, work or program status, in exchange for personal gain or favor of a sexual nature; creating or encouraging an atmosphere of intimidation, hostility or offensiveness as perceived by any individual who observes the sexually offensive behavior or language.

*Sexual Misconduct:* Any behavior or act of a sexual nature directed towards an offender by another offender, a department employee, contractor, volunteer, visitor or department representative. This includes acts or attempt to commit acts including, but not limited to: criminal sexual penetration, sexual abuse, sexual harassment, and sexual contact, conduct of a sexual nature or implication, kissing, hugging, sexual gratification of any party, obscenity or unreasonable invasion of privacy by the act of observing, attempting to observe, or interfering in an offender's personal, intimate routines unrelated to the necessary performance of required job duties. Sexual misconduct also includes, but is not limited to: conversations or correspondence of a romantic or sexual nature between an offender and any department employee, contractor, volunteer, visitor, or department representative.

*NPSAMFE:* National Protocol for Sexual Assault Medical Forensic Examinations Adult/Adolescent.





New Mexico Corrections Department, 2015  
Annual Assessment of NMCD's Progress in Addressing  
Sexual Abuse

## DEFINITIONS USED OF TYPES OF FINDINGS IN INVESTIGATIONS

*Unfounded:* Investigation determined incident did not occur by the preponderance of evidence.

*Unsubstantiated:* Investigation determined incident may have occurred but there was insufficient evidence to prove the allegation.

*Substantiated:* Investigation determined that the allegation occurred

*Pending:* Investigation is on-going and has not been completed.

## NMCD ANALYSIS

This report included comparisons of 2013, 2014 and 2015 data as it relates to the aforementioned definitions. While completing this analysis, it should be noted:

- A large number of the cases outlined throughout are related to 'pat-search' allegations. They were all logged and investigated and the overwhelming majority have come back as unfounded as touching incidental to staff performing official duties is in accordance with the established search policies.
- The increase in the number of cases each year is believed to be attributed to:
  1. an increase in education and awareness of PREA regulations and processes for staff and inmates
  2. inmate confidence in the process and follow through who feel empowered to come forward



**New Mexico Corrections Department, 2015  
Annual Assessment of NMCD's Progress in Addressing  
Sexual Abuse**

Pursuant to Standard 155.88 of the Prison Rape Elimination Act (PREA), the New Mexico Corrections Department (NMCD) is required to:

- Aggregate incident based sexual abuse data annually from publically and privately operated facilities.
- Use the data to assess and improve the effectiveness of its sexual abuse prevention, detection and response policies, practices and training by:
  - Identifying problem areas;
  - Tracking corrective action on an on-going basis; and
  - Prepare an annual report of its findings.
- Compare the year's current data and corrective actions with those from prior years and provide an assessment of the agency's progress in addressing sexual abuse.
- Publish the annual report on the NMCD website of its findings and corrective actions for each facility, as well as the agency as a whole.

**AGGREGATED DATA:**

During the calendar year of 2015, the State Prison Rape Elimination Act (PREA) Coordinator collected the referrals for investigations into allegations of inmate-on-inmate and staff-on-inmate sexual abuse. This data is the basis for this section of the report.

To review the data totals for the years, the below summary details the totals:

- In 2013, the NMCD received 57 allegations of sexual victimization. Two allegations in 2013 were consolidated, one allegation was for an incident that occurred at the Rio Arriba County Detention Facility and was referred for investigation by the staff at that facility, and one inmate recanted his allegation and would not cooperate with an investigation. Thus, the Department performed 54 investigations.
- In 2014, the NMCD had eighty-five (85) allegations and investigations regarding sexual activity, sexual abuse and sexual harassment. It is important to note, however, that of these instances, fourteen cases are regarding an individual staff member and investigation. These items, throughout the report, will be referenced as pending.
- In 2015, the NMCD received a total of 169 referrals for investigations as they relate to PREA related matters. All were investigated.



New Mexico Corrections Department, 2015  
Annual Assessment of NMCD's Progress in Addressing  
Sexual Abuse

- In 2015, there were a total of 169 PREA cases that were reported and investigated statewide (this number includes public and private facilities). A number of new cases were brought forth which relate to a past case. For purposes of this report, those cases are listed as Administratively Closed.

**AGENCY LEVEL DATA:**

The following numbers and data are taken from the Agency Level review. Each of the eleven (11) adult prison facilities will be included. A break down, by facility, will follow. It should be noted, however that some statistics and reports from previous years could not be verified as a whole. This matter was addressed to prevent future inconsistencies from occurring.

Of the one hundred and sixty-nine (169) cases filed/investigated last year, the following table illustrates which facilities each was alleged to have occurred. It also compares the numbers to the previous two years

Facility	Investigations 2013	Percentage of Total	Investigations 2014	Percentage of Total	Investigations 2015	Percentage of Total
NMWCF	9	16.6	6	7	20	12
CNMCF	4	7.4	11	13	27	16
GCCF	12	22.2	31	36.5	17	10
LCCF	2	3.7	2	2.5	14	8
PNM	6	11.1	8	9.5	17	10
WNMCF	4	7.4	5	6	13	7
SNMCF	9	16.6	5	6	25	15
RCC	2	3.7	2	2.5	3	2
NENMDF	1	1.9	11	13	7	4
OCPF	2	3.7	3	3	20	12
SCC	0	0	0	0	0	0
Woman's Recovery Center	2	3.7	0	0	1	.5
Probation/Parole	1	1.9	1	1	3	.5





New Mexico Corrections Department, 2015  
Annual Assessment of NMCD's Progress in Addressing  
Sexual Abuse

The New Mexico Corrections Department provides numerous internal and external way for which an inmate can report abuse. In addition, staff can report as well as family and friends of the inmates. The manner in which the incidents were reported was as follows (this includes all cases; substantiated, unsubstantiated and unfounded):

Source	Total
Call from Family/Friends	2
Call from Former Offender	-
Confidential Informant	-
Discovery of Evidence/Related Information (Letters, Cell Search, Surveillance)	2
Grievance	8
Grievance, Anonymous	-
Hotline to Rape Crisis Center	1
Internal Reporting Line	4
Information from Unrelated/Another Investigation	18
Information on Disciplinary Appeal	-
Inmate Request/Informal Letter from Inmate	37
Inmate Request/Informal Letter from Inmate (Anonymous)	2
Inmate Verbal Report	46
Staff Observations	26
Staff Self-Report	-
Email from Public Web	-
Reporting Verbally to Medical or Behavioral Health	19
Reported from Another Offender	-



New Mexico Corrections Department, 2015  
Annual Assessment of NMCD's Progress in Addressing  
Sexual Abuse

Case results for the past three years:

Finding	2013	2014	2015
TOTAL CASES	54	85	169
Unsubstantiated	8	30	50
Substantiated	12	10	20
Unfounded	27	28	70
Pending	7	17	29

Staff Employment for Substantiated cases. There were ten substantiated cases involving staff on inmate PREA violations.

Department	Total Number	Sexual Abuse	Sexual Harassment
Kitchen Staff/Food service (Contracted)			1 (Undue Familiarity)
Medical (Contracted)			1 (Undue Familiarity)
Chaplain			
Religious Services (Volunteers)			
Security (Officers, Ranked Supervisors)		3	2
Behavioral Health		1	
Warehouse			
Maintenance			
Education		1	
Recreation			
Administration			
Clerical			
Laundry		1	
Other			



New Mexico Corrections Department, 2015  
Annual Assessment of NMCD's Progress in Addressing  
Sexual Abuse

The racial/ethnic classification for victims and perpetrators for the substantiated cases is as follows for 2015. There were twenty substantiated cases in 2015.

Victim Race/ Ethnicity	Number	Percentage	Perpetrator Race/Ethnicity	Number	Percentage
Hispanic/Latino	15	75	Hispanic/Latino	15	75
White	2	10	White	4	20
Native American	-		Native American	—	
African American	2	10	African American	3	15
Other/Unknown	-		Other/Unknown	—	

Incident Location for the Substantiated Cases is shown in the following table:

Incident Location	Number	Percentage
Common Area	10	50
Cell	3	15
Program Service Area	4	20
Strip Search Area		
Other	2	10
Unknown	1	5



## Facility Specific Data and Summary:

### PENITENTIARY OF NEW MEXICO

The **Penitentiary of New Mexico (PNM)** is a facility for adult male offenders, and is located south of the State's Capitol along the old Turquoise Trail. PNM is the home of the Department's only super-max facility, housing the highest security classification of offenders in the state of New Mexico. The PNM Complex comprises three facilities: Level-II, a minimum-restrict unit, Level-IV/V and Level-VI, which house the highest security classification of offenders. The Penitentiary of New Mexico continues to maintain its national accredited status by the American Correctional Association and continues to intensify its efforts to achieve the mission of the Corrections Department by providing a balanced system approach to corrections from incarceration to community-based supervision with training, education, programs and services that provide opportunities for offenders to transition to communities. The Main unit was closed in 1998, as a result of the termination agreement of a federal court order known as the Duran Consent Decree, but continues to serve as a multi-agency tactical training area.

PNM Successfully completed their PREA DOJ Audit. Their on-site audit occurred from July 28 through August 1, 2014 and the final report was issued on September 2, 2014. During the audit, there were areas identified in need of corrective action. These areas of concern to the auditor included the training of staff, additions to agency level policy regarding searching of transgender and intersex inmates, and human resource procedures. All areas were immediately addressed and corrected during the initial thirty-day (30) review period after the interim report; therefore, the report issued at thirty days was in fact, the final report.

PNM continues to improve and work to enhance their PREA program. To do this, they have:

- Allowed for a staff member, the facility PREA Compliance Manager, to apply for the Department of Justice PREA Auditor Certification Training
- Sent applicable staff to Statewide PREA training in collaboration with the Coalition of Sexual Assault Programs



New Mexico Corrections Department, 2015  
Annual Assessment of NMCD's Progress in Addressing  
Sexual Abuse

**PENITENTIARY OF NEW MEXICO (continued)**

Below please find a breakdown of the investigations that occurred at the Penitentiary of New Mexico (PNM) during the one year period:

15-0540	Sexual Harassment	Staff on Inmate	Unsubstantiated
15-0486	Sexual Harassment	Staff on Inmate	Administratively Closed - Unfounded
15-0525	Undue Familiarity	Staff on Inmate	Administratively Closed - Unfounded
15-0397	Sexual Harassment	IM on IM	Substantiated
15-0047	Sexual Assault	Staff on Inmate	Unfounded
15-0047	Sexual Assault	Staff on Inmate	Unfounded
15-0168	Sexual Assault	Staff on Inmate	Unfounded
15-0485	Sexual Assault	Staff on Inmate	unfounded
15-0479	Sexual Harassment	IM on IM	Unfounded
15-0011	Sexual Harassment	Staff on Inmate	Unfounded
15-0069	Sexual Harassment	Staff on Inmate	Unfounded
15-0111	Sexual Harassment	Staff on Inmate	Unfounded
15-0336	Sexual Assault	IM on IM	Unsubstantiated
15-0165	Sexual Assault	Staff on Inmate	Unsubstantiated
15-0274	Sexual Harassment	Staff on Inmate	Unsubstantiated
15-0347	Sexual Harassment	Staff on Inmate	Unsubstantiated
15-0430	Sexual Harassment	Staff on Inmate	Unsubstantiated



## Facility Specific Data and Summary:

### SOUTHERN NEW MEXICO CORRECTIONAL FACILITY

The **Southern New Mexico Correctional Facility (SNMCF)** complex is located near Las Cruces, the second largest city in New Mexico. SNMCF Level III (main) facility includes of three different custody levels housing a capacity of 480 inmates; Level III General Population, Level IV Close Custody and the interim Level VI Segregation. The Level IV is close custody requiring increased supervision, small group controlled movement and intensive Security Threat Intelligence Unit (STIU) monitoring. The Level II facility holds a maximum of 288 inmates.

SNMCF successfully completed their PREA DOJ Audit. Their on-site audit occurred from July 28 through August 1, 2014 and the final report was issued on September 2, 2014. During the audit, there was one area identified in need of corrective action. However, this area was identified by SNMCF staff and corrective actions was self-identified prior to the audit. This was relating to the inmates screening standard. It was immediately addressed and corrected during the initial thirty-day (30) review period after the interim report; therefore, the report issued at thirty days was in fact, the final report.

SNMCF continues to improve and work to enhance their PREA program. To do this, they have:

- Enhanced staff and inmate education
- Sent applicable staff to Statewide PREA training in collaboration with the Coalition of Sexual Assault Programs
- Improvement to areas of cross gender viewing, to include the addition of mirrors in areas of blind spots as well as the enhancement of strip search areas to increase safety and security while maintain privacy for the inmate population.





New Mexico Corrections Department, 2015  
Annual Assessment of NMCD's Progress in Addressing  
Sexual Abuse

**SOUTHERN NEW MEXICO CORRECTIONAL FACILITY (continued)**

Below please find a breakdown of the investigations that occurred at Southern New Mexico Correctional Facility (SNMCF) during the one year period:

15-0044	Undue Familiarity	Staff on Inmate	Substantiated
15-0073	Sexual Harassment	Inmate on Inmate	Unfounded
15-0147	Sexual Harassment	Staff on Inmate	Unfounded
15-0171	Sexual Assault	Inmate on Inmate	Unsubstantiated
15-0173	Sexual Assault	Inmate on Inmate	Pending
15-0175	Sexual Harassment	Inmate on Inmate	Unsubstantiated
15-0178	Sexual Harassment	Staff on Inmate	Pending
15-0211	Sexual Harassment	Staff on Inmate	Unfounded
15-0258	Sexual Assault	Staff on Inmate	Unfounded
15-0267	Sexual Harassment	Staff on Inmate	Unsubstantiated
15-0307	Sexual Harassment	Staff on Inmate	Unfounded
15-0309	Sexual Harassment	Staff on Inmate	Unsubstantiated
15-0324	Sexual Assault	Staff on Inmate	Pending
15-0327	Sexual Harassment	Staff on Inmate	Unfounded
15-0392	Sexual Harassment	Staff on Inmate	Unfounded
15-0405	Sexual Harassment	Staff on Inmate	Unfounded
15-0444	Sexual Assault	Inmate on Inmate	Unfounded
15-0458	Sexual Assault	Other	Unfounded
15-0477	Sexual Harassment	Staff on Inmate	Unsubstantiated
15-0496	Sexual Harassment	Inmate on Inmate	Unfounded
15-0501	Sexual Harassment	Staff on Inmate	Unfounded
15-0503	Sexual Assault	Staff on Inmate	Unfounded (Not PREA)
15-0522	Sexual Harassment	Inmate on Inmate	Unfounded
15-0523	Sexual Harassment	Staff on Inmate	Substantiated
15-0572	Sexual Assault	Inmate on Inmate	Substantiated



## Facility Specific Data and Summary:

### ROSWELL CORRECTIONAL CENTER

The Roswell Correctional Center (RCC), located outside Hagerman, was established in 1978 as a Level I prison, but expanded to include Level II offenders in response to population growth rates. In 2004, NMCD's first DWI treatment unit was established at RCC and is capable of housing and providing treatment for up to 100 inmates. The American Correctional Association audited the facility for re-accreditation in August 2012 and giving the facility a passing score of 97.8. The officers and staff of RCC are committed to providing public safety by operating a professional corrections system that provides rehabilitative programs for successfully returning offenders to the community.

Roswell is in preparation to complete their first PREA Audit, in the year 2016 and is currently undergoing internal mock audits by NMCD staff from Central Office and other facilities.

RCC continues to improve and work to enhance their PREA program. To do this, they have:

- Enhanced staff and inmate education through additional wall paintings, posters and handbooks
- Sent applicable staff to Statewide PREA training in collaboration with the Coalition of Sexual Assault Programs
- Improvement to areas of cross gender viewing, to include the addition of mirrors in areas of blind spots as well as the enhancement of strip search areas to increase safety and security while maintain privacy for the inmate population.

Below please find a breakdown of the investigations that occurred at Roswell Correctional Center (RCC) during the one year period:

15-0022	Sexual Activity	IM on IM	Sustained
15-0410	Sexual Harassment	Staff on Inmate	Unfounded
15-0498	Sexual Harassment	Staff on Inmate	Unfounded



## Facility Specific Data and Summary:

### SPRINGER CORRECTIONAL CENTER

The **Springer Correctional Center (SCC)** consists of 36 buildings on 40 acres and is located 2.5 miles west of the town of Springer on State highway 468. SCC began operations as an adult Level I and Level II facility with 25 offenders in 2007. Since then, the offender population at SCC has grown to nearly 280 offenders. To better serve the offender population, the prison has expanded offender programs to include substance abuse treatment and work skill development opportunities.

Springer Correctional Center is in preparation to complete their first PREA Audit, in the year 2016 and is currently undergoing internal mock audits by NMCD staff from Central Office and other facilities.

SCC continues to improve and work to enhance their PREA program. To do this, they have:

- Enhanced staff and inmate education through additional wall paintings, posters and handbooks
- Sent applicable staff to Statewide PREA training in collaboration with the Coalition of Sexual Assault Programs

During the 2015 calendar year, Springer Correctional Center did not have any investigations relating sexual assault, sexual abuse or sexual harassment.



## Facility Specific Data and Summary:

### WESTERN NEW MEXICO CORRECTIONAL FACILITY

The **Western New Mexico Correctional Facility (WNMCF)** is a multi-custody-level facility located in Grants New Mexico for Level II and Level III inmates. WNMCF provides a continuum of vocational training services self-improvement programs and education opportunities that promote offender reentry into the community. WNMCF is committed to providing public safety by operating a safe, secure and accredited correctional facility that serves the safety and wellbeing of the people of New Mexico.

Western New Mexico Correctional Facility went through their first PREA Audit in April of 2015. They passed their audit with no corrective action period and received three exceeds standards:

115.16, Inmates with disabilities and inmates who are limited English Proficient

115.41 Screening for risk of victimization or abusiveness

115.64 Staff First Responder Duties

WNMCF continues to improve and work to enhance their PREA program. To do this, they have:

- Enhanced staff and inmate education through additional wall paintings, posters and handbooks
- Sent applicable staff to Statewide PREA training in collaboration with the Coalition of Sexual Assault Programs
- Sent the PREA Compliance Manager on numerous technical reviews and facilities assists throughout the State to help in gaining Agency level compliance.



New Mexico Corrections Department, 2015  
Annual Assessment of NMCD's Progress in Addressing  
Sexual Abuse

**WESTERN NEW MEXICO CORRECTIONAL FACILITY (continued)**

Below please find a breakdown of the investigations that occurred at Western New Mexico Correctional Facility (WNMCF) during the one year period:

15-0025	Sexual Assault	Staff on Inmate	Unfounded
15-0078	Sexual Harassment	IM on IM	Unfounded
15-0083	Sexual Assault	IM on IM	Unsubstantiated
15-0099	Sexual Harassment	Staff on Inmate	Pending
15-0221	Sexual Activity	IM on IM	Pending
15-0316	Sexual Harassment	IM on IM	Substantiated
15-0334	Sexual Harassment	Staff on Inmate	Unfounded
15-0357	Sexual Harassment	IM on IM	Pending
15-0358	Sexual Assault	Inmate on Inmate	Administratively Closed - Unfounded
15-0396	Sexual Harassment	Staff on Inmate	Unfounded
15-0427	Sexual Assault	IM on IM	Substantiated
15-0480	Sexual Assault	Staff on Inmate	Substantiated
15-0536	Undue Familiarity	Staff on Inmate	Substantiated



## Facility Specific Data and Summary:

### CENTRAL NEW MEXICO CORRECTIONAL FACILITY

The **Central New Mexico Correctional Facility (CNMCF)**, located in Los Lunas, is the largest prison in the state, housing offenders of every custody level, as well as serving as the intake and processing point for every male offender entering NMCD. The CNMCF Main facility includes the Reception and Diagnostic Center, Mental Health Treatment Center; the Long Term Care Unit for offenders with chronic health needs, a Geriatric Unit, the high security Alternative Placement Area. The Level II Unit houses low-risk inmates with medical or mental health restrictions and has a medical clinic to provide 24-hour medical care. The Level I Unit houses low-risk inmates that qualify for participation in off-site work programs that facilitate offender reentry into the community.

CNMCF continues to improve and work to enhance their PREA program. To do this, they have:

- Sent the PREA Compliance Manager to training for conducting investigations for sexual assault with local law enforcement
- Sent applicable staff to Statewide PREA training in collaboration with the Coalition of Sexual Assault Programs
- Sent the PREA Compliance Manager on numerous technical reviews and facilities assists throughout the State to help in gaining Agency level compliance.





New Mexico Corrections Department, 2015  
Annual Assessment of NMCD's Progress in Addressing  
Sexual Abuse

**CENTRAL NEW MEXICO CORRECTIONAL FACILITY (continued)**

Below please find a breakdown of the investigations that occurred at Central New Mexico Correctional Facility (CNMCF) during the one year period:

14-0432	Sexual Assault	Staff on Inmate	Unsubstantiated
15-0018	Sexual Assault	Staff on Inmate	Unfounded
15-0021	Sexual Assault	IM on IM	Unsubstantiated
15-0038	Sexual Harassment	Staff on Inmate	Unfounded
15-0059	Sexual Harassment	Staff on Inmate	Unfounded
15-0072	Sexual Harassment	Staff on Inmate	Sustained
15-0103	Sexual Harassment	Staff on Inmate	Unsubstantiated
15-0113	Sexual Assault	Staff on Inmate	Unfounded
15-0135	Sexual Harassment	Staff on Inmate	Unfounded
15-0138	Sexual Harassment	Staff on Inmate	Unsubstantiated
15-0146	Sexual Harassment	Staff on Inmate	Unfounded
15-0154	Sexual Harassment	IM on IM	Unsubstantiated
15-0156	Sexual Harassment	Staff on Inmate	Unfounded
15-0170	Sexual Harassment	Staff on Inmate	Unsubstantiated
15-0190	Sexual Assault	IM on IM	Unsubstantiated
15-0246	Sexual Assault	IM on IM	Pending
15-0286	Sexual Harassment	IM on IM	Unfounded
15-0298	Sexual Assault	IM on IM	Unsubstantiated
15-0333	Sexual Assault	IM on IM	Unsubstantiated
15-0423	Sexual Assault	Staff on Inmate	Unfounded
15-0429	Sexual Assault	Staff on Inmate	Pending
15-0461	Sexual Abuse	Staff on Inmate	Substantiated
15-0463	Sexual Assault	Staff on Inmate	Unfounded
15-0468	Sexual Harassment	Staff on Inmate	Unsubstantiated
15-0470	Sexual Harassment	Staff on Inmate	Unfounded
15-0521	Sexual Assault	IM on IM	Administratively Closed - Unfounded
15-0571	Sexual Assault	Staff on Inmate	Unfounded



**Facility Specific Data and Summary:**

**GUADALUPE COUNTY CORRECTIONAL FACILITY (GCCF)**

The facility is owned and operated by the GEO Group, Inc. GCCF is a Level III medium-security prison, in Santa Rosa. The mission of the Guadalupe County Correctional Facility is to provide for public safety, as well as the safety of its employees and inmates, through a continuum of security, programming and reentry services. GCCF continues to expand its vocational and academic programs, and provides offenders an accredited cosmetology class through the Luna County Community College and a weaving class through Mesalands Community College.

GCCF continues to improve and work to enhance their PREA program. To do this, they have:

- Sent the PREA Compliance Manager to training for conducting investigations for sexual assault with local law enforcement
- Sent applicable staff to Statewide PREA training in collaboration with the Coalition of Sexual Assault Programs
- A breakdown of 2015 GCCF Cases is as follows:

15-0026	Sexual Assault	Staff on Inmate	Unsubstantiated
15-0031	Sexual Assault	Staff on Inmate	Pending
15-0032	Sexual Activity	IM on IM	Substantiated
15-0053	Sexual Harassment	Staff on Inmate	Unfounded
15-0096	Sexual Harassment	IM on IM	Unsubstantiated
15-0153	Sexual Activity	IM on IM	Substantiated
15-0186	Sexual Assault	IM on IM	Unsubstantiated
15-0209	Sexual Assault	Staff on Inmate	Pending
15-0256	Sexual Assault	Staff on Inmate	Unsubstantiated
15-0257	Sexual Harassment	IM on IM	Unsubstantiated
15-0301	Sexual Assault	IM on IM	Unsubstantiated
15-0302	Sexual Harassment	Staff on Inmate	Unfounded
15-0375	Sexual Harassment	Staff on Inmate	Pending
15-0376	Sexual Harassment	Staff on Inmate	Pending
15-0385	Sexual Assault	Staff on Inmate	Unsubstantiated
15-0499	Sexual Assault	Staff on Inmate	Unfounded
15-0558	Undue Familiarity, Sexual Assault	Staff on Inmate	Substantiated



**Facility Specific Data and Summary:**

**LEA COUNTY CORRECTIONAL FACILITY (LCCF)**

The **Lea County Correctional Facility (LCCF)** is a privately operated Level III medium-security prison managed by the GEO Group, Inc. located in Hobbs. In operation for 15 years, LCCF's mission is to provide correctional security consistent with sound correctional practice, providing programs that contribute to the reentry of offenders into the community. LCCF has successfully achieved re-accreditation by the National Commission on Correctional Health Care and the American Correctional Association.

LCCF continues to improve and work to enhance their PREA program. To do this, they have:

- Sent the PREA Compliance Manager to training for conducting investigations for sexual assault with local law enforcement
- Sent applicable staff to Statewide PREA training in collaboration with the Coalition of Sexual Assault Programs
- A breakdown of 2015 LCCF Cases is as follows:

15-0015	Sexual Harassment	Staff on Inmate	Unsubstantiated
15-0124	Sexual Abuse	Staff on Inmate	Unfounded
15-0129	Sexual Harassment	IM on IM	Pending
15-0131	Sexual Harassment	IM on IM	Unsubstantiated
15-0226	Sexual Harassment	IM on IM	Pending
15-0288	Sexual Assault	Staff on Inmate	Pending
15-0291	Sexual Assault	IM on IM	Administratively Closed - Unfounded
15-0328	Sexual Harassment	Staff on Inmate	Pending
15-0387	Sexual Harassment	Staff on Inmate	Pending
15-0393	Sexual Harassment	Staff on Inmate	Pending
15-0450	Sexual Assault	Staff on Inmate	Unfounded
15-0459	Sexual Harassment	Staff on Inmate	Pending
15-0538	Sexual Harassment	Staff on Inmate	Pending
15-0544	Sexual Abuse	Staff on Inmate	Substantiated



**Facility Specific Data and Summary:**

**NORTHEAST NEW MEXICO DETENTION FACILITY (NENMDF)**

The **Northeast New Mexico Detention Facility (NENMDF)**, operated by the GEO Group Inc., is a Level III medium-security facility located in Clayton. NENMDF is committed to public safety that contributes to the safety of its employees, inmates, and community. NENMDF offers classes in Pre-GED, English as a Second Language, Special Education and Adult Learning Assistance, as well as PC MOUS, PC Maintenance, Automotive Technology, and Building Trades in its Vocational Program. A post-secondary program through Mesalands Community College offers college-level educational opportunities to inmates. Pre-release classes are offered to reduce recidivism. The Wind Energy Classes are offered online. NENMDF continues to improve the facility's operations by contributing to the rehabilitation of offenders.

NENMDF continues to improve and work to enhance their PREA program. To do this, they have:

- Sent the PREA Compliance Manager to training for conducting investigations for sexual assault with local law enforcement
- Sent applicable staff to Statewide PREA training in collaboration with the Coalition of Sexual Assault Programs
- A breakdown of 2015 NENMDF Cases is as follows:

15-0557	Sexual Abuse	Staff on Inmate	NA
15-0017	Sexual Assault	Staff on Inmate	Unsubstantiated
15-0037	Sexual Harassment	Staff on Inmate	Unfounded
15-0160	Sexual Assault	Staff on Inmate	pending
15-0172	Sexual Assault	Staff on Inmate	Unfounded
15-0191	Sexual Harassment	Staff on Inmate	Unfounded
15-0255	Sexual Harassment	IM on IM	Unfounded



New Mexico Corrections Department, 2015  
Annual Assessment of NMCD's Progress in Addressing  
Sexual Abuse

Facility Specific Data and Summary:

**NEW MEXICO WOMENS CORRECTIONAL FACILITY (NMWCF)**

The New Mexico Women's Correctional Facility (NMWCF), owned and operated by the Corrections Corporation of America, is the longest operating private facility for New Mexico Corrections Department inmates. NMWCF is a multi-custody facility located on the eastern edge of Grants, New Mexico and provides for public safety by operating a safe, secure, constitutionally sound and accredited correctional facility for adult female offenders committed to the New Mexico Corrections Department.

NMWCF continues to improve and work to enhance their PREA program. To do this, they have:

- Sent the PREA Compliance Manager to training for conducting investigations for sexual assault with local law enforcement
- Sent applicable staff to Statewide PREA training in collaboration with the Coalition of Sexual Assault Programs
- A breakdown of 2015 NMWCF Cases is as follows:

15-0132	Sexual Assault	IM on IM	Unfounded
15-0231	Sexual Harassment	Staff on Inmate	Unsubstantiated
15-0242	Sexual Harassment	Staff on Inmate	Pending
15-0280	Sexual Assault	Staff on Inmate	Unfounded
15-0284	Sexual Harassment	Staff on Inmate	Pending
15-0289	Sexual Harassment	Staff on Inmate	Unsubstantiated
15-0294	Sexual Harassment	IM on IM	Unsubstantiated
15-0321	Sexual Assault	Unknown on IM	Unsubstantiated
15-0353	Sexual Assault	IM on IM	Unsubstantiated
15-0368	Sexual Assault	Staff on Inmate	Unfounded
15-0399	Sexual Harassment	Staff on Inmate	Unfounded
15-0423	Sexual Harassment	Staff on Inmate	Pending
15-0426	Sexual Assault	Staff on Inmate	Unsubstantiated
15-0484	Sexual Abuse	Staff on Inmate	Unfounded
15-0493	Sexual Harassment	Staff on Inmate	Unfounded
15-0517	Sexual Assault	IM on IM	Unsubstantiated
15-0518	Sexual Harassment	IM on IM	Substantiated
15-0519	Sexual Assault	IM on IM	Substantiated
15-0520	Sexual Assault	IM on IM	Substantiated
15-0560	Sexual Harassment	IM on IM	Unfounded



Facility Specific Data and Summary:

**OTERO COUNTY PRISON FACILITY (OCPF)**

The **Otero County Prison Facility (OCPF)** is a private prison operated by Management and Training Corporation located in Chaparral, New Mexico. OCPF has been in operation for 10 years and houses a variety of Federal, State, and County inmates. OCPF has successfully achieved accreditation and re-accreditation by the Correction Educational Association (CEA) and the American Correctional Association (ACA).

OCPF continues to improve and work to enhance their PREA program. To do this, they have:

- Sent the PREA Compliance Manager to training for conducting investigations for sexual assault with local law enforcement
- Sent applicable staff to Statewide PREA training in collaboration with the Coalition of Sexual Assault Programs
- Added additional mirrors throughout facility to enhance viewing
- A breakdown of 2015 OCPF Cases is as follows:

15-0003	Sexual Activity	IM on IM	Unsubstantiated
15-0033	Sexual Assault	IM on IM	Pending
15-0039	Sexual Harassment	Staff on Inmate	Unfounded
15-0045	Sexual Harassment	IM on IM	Unsubstantiated
15-0051	Sexual Harassment	IM on IM	Unfounded
15-0097	Sexual Assault	Staff on Inmate	Unfounded
15-0098	Sexual Harassment	Staff on Inmate	Unsubstantiated
15-0104	Sexual Activity	IM on IM	Unsubstantiated
15-0105	Sexual Harassment	Staff on Inmate	Unsubstantiated
15-0228	Sexual Harassment	Staff on Inmate	Unfounded
15-0247	Sexual Activity	IM on IM	Pending
15-0370	Sexual Assault	Staff on Inmate	Unsubstantiated
15-0371	Sexual Assault	Staff on Inmate	Unsubstantiated
15-0395	Undue Familiarity	Staff on Inmate	Substantiated
15-0401	Sexual Harassment	Staff on Inmate	Misconduct Noted
15-0439	Sexual Harassment	Staff on Inmate	Unfounded
15-0490	Sexual Assault	Staff on Inmate	Unsubstantiated
15-0504	Sexual Harassment	Staff on Inmate	Unfounded
15-0564	Sexual Harassment	Staff on Inmate	Unfounded
15-0566	Sexual Activity	IM on IM	Unfounded





New Mexico Corrections Department, 2015  
Annual Assessment of NMCD's Progress in Addressing  
Sexual Abuse

The New Mexico Corrections Department mandates zero tolerance towards all forms of sexual abuse and sexual harassment in its facilities. It is the policy of NMCD that sexual conduct between employees, contract staff, contractors, or volunteers and inmates/offenders, regardless of consensual status, is prohibited and subject to administrative as well as criminal and disciplinary sanctions.

Throughout this report, personal identifiers were omitted to ensure the safety and security of staff and individuals in our custody and care.

Moving forward, as result of this analysis and the corrective actions case reviews, NMCD will strive to:

1. Continue to train employees, contract staff, contractors, and volunteers on the importance of immediately reporting through the proper channels.
2. Continue to partner with the Transgender Resource Center of New Mexico to establish sound policies and procedures
3. Seek additional specialized training for the investigative staff while they are dealing with an increase in these cases
4. Work with the growing female inmate population on education, advocacy and self-awareness concerns that could contribute to sexually motivated acts inside the facilities

